

**Curbside Waste Diversion Policy** 





### Welcome

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### Agenda

1	Key Drivers
2	Curbside Waste Diversion
3	Policy Options and Stakeholder Engagement
4	Policy Recommendation
5	Implementation Considerations and Next Steps
6	Questions





### **Trail Waste Facility Landfill**

- Ottawa's curbside residential waste comes to the Trail Waste Facility Landfill
- Expected to reach capacity: 2036 2038
- New landfill / alternative technology:
  - Cost: \$300M \$450M
  - Time required to site: ~15 years
- Policy will increase diversion and discourage sending unnecessary items to the landfill – avoid filling up valuable airspace





### **Key Policy Drivers**

#### Preserving the life of the Trail Waste Facility Landfill

#### Solid Waste Master Plan

"A Zero Waste Ottawa achieved through progressive, collective and innovative action."

Multi-Residential Waste Diversion Strategy

Blue Box Program Transition to Individual Producer Responsibility

**New Curbside Collection Contract** 

**Future Organics Processing Capacity** 

#### **Climate Change Master Plan**

**Provincial Food and Organic Policy Statement** 

# Driving Change Through Curbside Waste Diversion Policies

Proven policies that encourage residents to change their waste disposal habits, with the goal of:

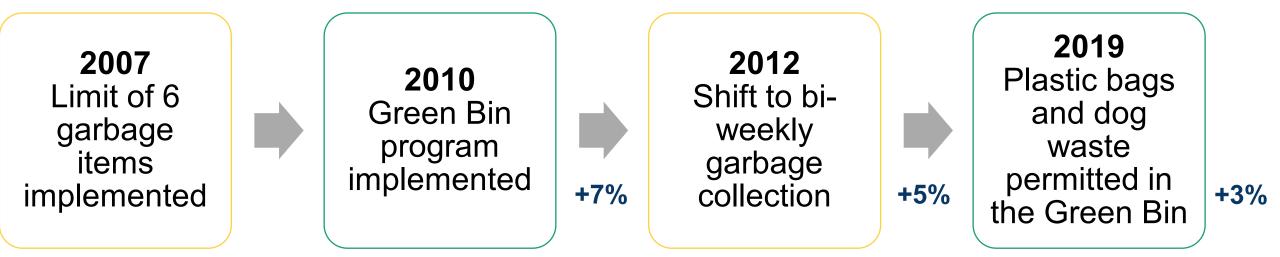
Reducing waste to landfill

Prolonging life of Trail Waste Facility Landfill

Increasing participation in waste diversion programs

Encouraging sustainable waste management habits

### **Existing Council-Approved Policies**



\*Increases to diversion rates

It has been over 11 years since the last garbage policy implementation.

### **Curbside Collections at a Glance**

- Current contract services:
  - 306,000 curbside homes
- Responsible for the collection of:
  - Garbage
  - Recyclables
  - Organics
  - Leaf & yard waste



- 82 per cent of the waste collected by the City is generated by curbside properties
  - In 2022, 132,000 tonnes of garbage was collected from curbside residents
- Project focuses on curbside waste diversion; large opportunity to divert waste from the Trail Waste Facility Landfill

### **Current Curbside Behaviours**

- Average city-wide garbage set out: 2.1 items every two weeks
  - 74% set out two items or less
  - 26% set out three items or more
- Almost all (96%) garbage set-outs are within the current 6 item limit



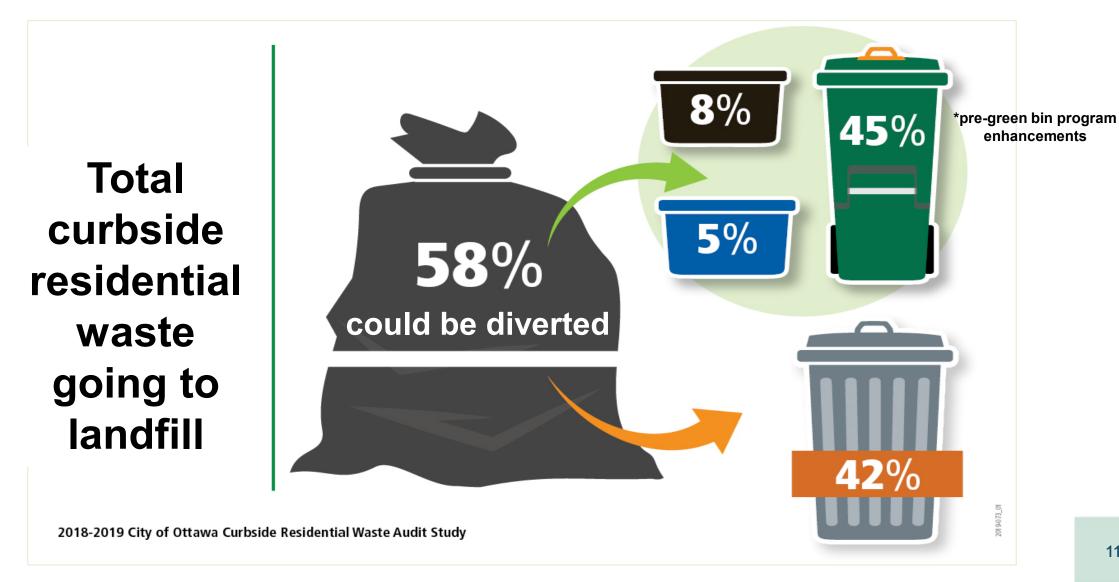


Some households set out large amounts of garbage and do not participate in diversion programs

### **Curbside Set-Out Study**

Garbage Items Set Out	Percent of Households	Blue Bin Set Out	Black Bin Set Out	Green Bin Set Out
One or less	48%	87%	68%	73%
Two	26%	88%	69%	66%
Three	11%	85%	69%	65%
Four	6%	86%	67%	63%
Five	4%	82%	68%	58%
Six	2%	78%	66%	48%
More than 6	4%	47%	45%	36%

### **Curbside Waste Diversion Rates**



### **Policy Options Considered**

Clear bags for garbage

Partial Pay-As-You-Throw (PAYT)

Firm garbage item limits

Material Bans on recyclable and organic material

Reducing the garbage item limit

### Stakeholder Engagement Participation

20,064

Responses to the online public survey

1,000

Responses through purchased representative sample 4

Public dialogue sessions

5

Focus-group sessions with equity-deserving individuals

5

Sessions with Solid Waste Services staff

2

Meetings with collection contractors

4

Responses from Stakeholder Sounding Board members

### What We Learned – Community Concerns

Privacy

Single-Use Plastics

Availability of Clear Bags or Garbage Tags

Compliance

Cost

Added Time for Collection

Equity

Approach to Enforcement

### What We Learned – Public Engagement

#### Garbage Item Limit

- Strong majority of respondents (81% panel; 78% public) support reducing the garbage item limit
- Desire for equitable garbage service

#### **Policy Option**

- Strongest support for partial PAYT through public engagement (31% panel; 40% public)
- Offers flexibility for households

#### **Special Considerations**

- Some respondents (15% panel; 23% public) said they produce unavoidable waste that would make it difficult to comply
- Top concerns: diapers, non-hazardous medical waste, and non-recyclable plastic packaging

### **Policy Recommendation**

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#### Partial Pay-As-You-Throw Program

- 55 tags per household (annually distributed as part of Solid Waste user fee)
- Every garbage item <u>must be tagged</u> in order to be collected
- Option to purchase additional tags

### **Policy Recommendation**



### **Expand Special Considerations Program**

- City's program to now include non-hazardous medical waste
  - Program already includes children's diapers and incontinence waste



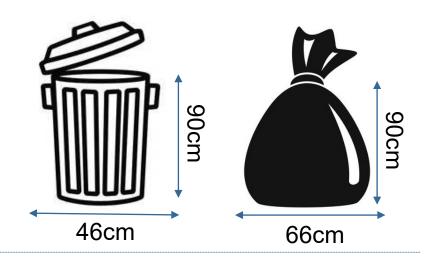
### Implementation Plan and Readiness Update

- Direct staff to report back on City-wide implementation plan
  - Similar approach was taken for 2019 Green Bin program changes

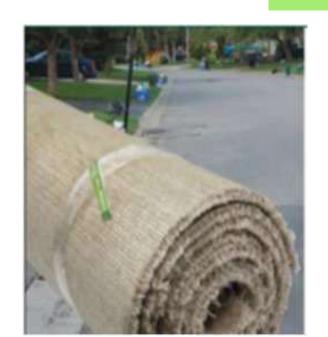
### **Acceptable Item Set-Outs**

Under the Solid Waste Management By-law:

- Maximum weight of 33lbs
- No loose garbage inside container



#### **Examples of how to use garbage tags**









### **Estimated Policy Outcomes**

	Year 1	Year 5
Garbage Tonnage Reduction (per capita)	Up to 19%	Up to 28%

- Estimated increase in curbside waste diversion rate: Up to 6%
- Estimated increase in curbside recycling tonnages: Up to 19%
- Estimated increase in curbside organics tonnages: Up to 8%

### Implementation Considerations

#### **Promotion and Education**

- Starting three months ahead of policy implementation
- Reminder of existing programs and tools

#### **Approach to Enforcement**

- Phased in, enhanced education and communication for those not complying
- Monitoring of potential illegal dumping

#### **Cost and Tag Availability**

Explore different retail options to allow flexibility for households (local retailers, online)

#### **Equity Considerations**

- Low-income households
- Large households
- Urban, suburban and rural

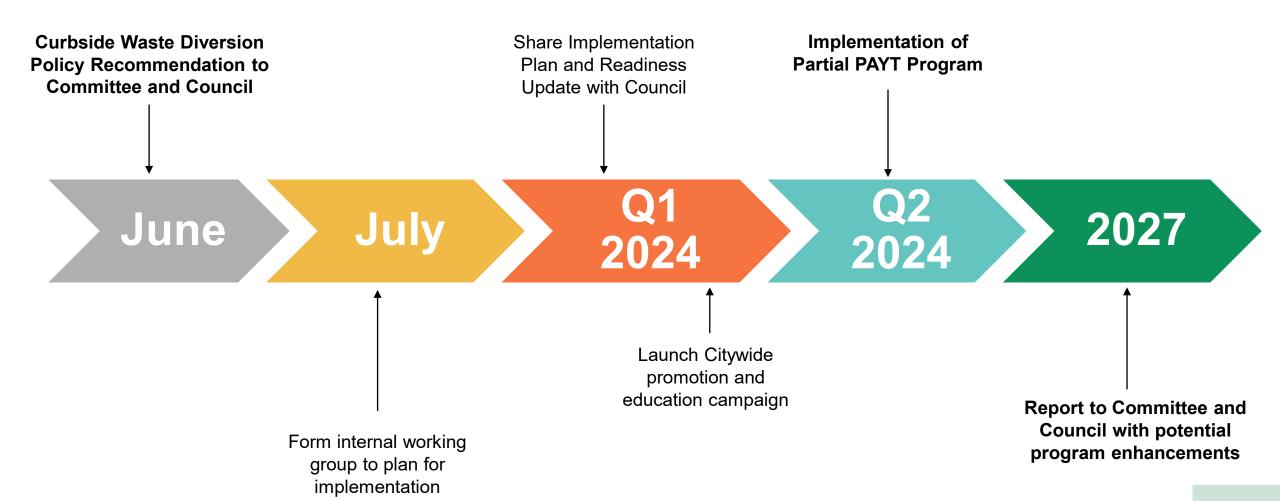
### **Estimated Financial Considerations**

- Proposed option will cost an estimated:
  - One-time Capital Costs: up to \$3.5 million
    - Temporary staffing to support program rollout, robust promotion and education campaign, additional green bins
  - Ongoing Operating Costs: up to \$1.5 million
    - Increase in organics processing budget, print and distribution of garbage tags and 2
       FTEs to support education and enforcement
  - Potential cost recovery from additional tag sales:
    - Recommended tag cost based on full-cost recovery: \$3
    - Estimated \$450,000 in Year 1 to \$400,000 in Year 5





### **Proposed Next Steps**



# Summary

- Strong resident support for reducing garbage item limit and delivering equitable, flexible service
- Partial Pay-As-You-Throw: 55 tags per household distributed annually with ability to purchase additional tags as required
  - 3 of 4 garbage set-outs are within recommended limit
- Supports up to 19% waste reduction per capita and up to 6% increase in waste diversion
- Supports City's goal of prolonging the life of the Trail Waste Facility Landfill
- Aligns with municipal and provincial targets relating to waste reduction and diversion

## Questions?



